

S E C R E T

20 August 1985

MEMORANDUM FOR: Office of General Counsel
Attention: E. Page Moffett
Assistant General Counsel (U)

INFORMATION : Chief, Information and Privacy Division
Attention: (Rosalyn Floyd) (U)

VIA : ⁰³ (Louis J. Dube) ⁰³
DO Information Review Officer (U)

FROM : Russell B. Holmes
Consultant, IMS/FPLG (OUO)

SUBJECT : Document relating to ZRRIFLE (U)

REFERENCES : A. Memorandum to James H. Lesar,
dated 15 March 1985. Enclosure:
First CIA Release to Lesar,
F81-0351 (I) (U)

B. Memorandum, dated 22 July 1985,
from E. Page Moffett.

1. The writer of the memorandum (see reference B) states in paragraph 2 that Lesar called the former's attention to a document listed in three places in the enclosure to reference A as nos. 38, 39, and 55. Lesar claimed that much more of this document had been released previously to [Robert L.] Borosage. (U)

2. The document in question, handwritten, undated, and with the title "Project ZRRIFLE" had been released previously in sanitized form as JFK Exhibit F-522 in Volume IV (pages 197-203) of the HSCA Final Report (1979). The sanitization of the copies of documents nos. 00038-02592, 00039-02638, and 00055-03471, conformed to the previous sanitization. At the time when this sanitization was made (in late 1978 or early 1979) it was not known that the ZRRIFLE document was one of several documents (81 to be exact) that were the subject of a litigation involving Robert L. Borosage and the Agency. (U)

3. To confirm the validity of Lesar's claim, the undersigned reviewed the Robert L. Borosage Case No. F75-0676. The Agency's file did indeed contain a copy of the 9-page ZRRIFLE document (number 42). The undersigned then reviewed the computer run describing the contents of the Borosage case file. The entry for document no. 42 gives no date and no subject. It describes

S E C R E T

OFFICIAL USE ONLY - When
Separated from Attachments

S E C R E T

the document only as a manuscript. Inasmuch as the document had been inadequately identified in the computer system, it did not turn up in response to a query to the computer for any previous releases of the ZRRIFLE document. (U)

4. The undersigned compared the "Borosage release" with the document sanitized for the HSCA. There is a great deal of difference, not all of it to the Agency's advantage. The sanitization of the "Borosage release" was done in a slipshod manner, e.g., on page 6 of the document as released to Borosage the cryptonyms KUBARK and KUBARKER appear in paragraph 3); on page 7 the cryptonym KUTUBE appears, also the true name or pseudonym SILVERTHORNE appears; on page 8 the cryptonyms KUBARK and LAURICLE appear; on page 9 see KUBARK and SILVERTHORNE, and on page 10 see true names: Sid [Gottlieb] and [Horton] Telford. To be fair, it should be noted that Jim A's name on page 10 and COS, Luxembourg on page 4 were left in the release to the HSCA. COS, Luxembourg appears on page 198 of volume IV of the HSCA Final Report. Jim A's name appears on page 202 of the same volume. (OUO)

5. The undersigned has sanitized a copy of the ZRRIFLE document as it was released to Robert L. Borosage and has included any information released to the HSCA that was deleted in the Borosage release. The attached ZRRIFLE document may be passed to Lesar. (U)

Russell B. Holmes
Consultant

S E C R E T

PROHIBITED

REPRODUCTION

PROHIBITED

REPRODUCTION

PROHIBITED

3. Background: In response to the increasing requirements for the operational procurement of [REDACTED] [REDACTED] in 1960 began the spotting of agent nets as a developmental activity. During the same

REPRODUCTION
PROHIBITED

period requirements from [REDACTED] became more refined and in many respects more sensitive. Because most stations are not equipped to conduct this type of operation and because of the desirability of completely centralized control over this entire effort, it was determined that [REDACTED]

best conduct the activity. The ~~first~~ spotting activity has now advanced far enough to justify removing from the [REDACTED] category.

REPRODUCTION

PROHIBITED

4. Operational assets:

(1) Personnel: QJWIN is under written contract as a principal agent, with the primary task of spotting agent candidates. QJwin was first contacted in [REDACTED] [REDACTED], in connection with an illegal narcotics operation into the United States. For a period of a year and a half he was contacted ~~in~~ ^{and} sporadically by [REDACTED] in behalf of the Bureau of Narcotics. Files of this Bureau reflect an excellent performance by QJwin. On ^{October} ~~September~~ 1966

REPRODUCTION

PROHIBITED

5551306

REPRODUCTION
PROHIBITED

Q *firm annual salary* **REPRODUCTION** \$ 7,200
Travel + ops expenses for **PROHIBITED**
Q *firm + other agents & agent candidates:* 2,000
Fees for services by and
standby of agents and
agent candidates: 2,000
Travel of staff employees &
engaged in Zorifle activity: 2,500
Hire of safehouses, automobiles
and other operational expenses: 1,000
\$ 14,700

Pay for agents on completion of jobs?

REPRODUCTION
PROHIBITED

6-25-58



PROHIBITED

- ~~REPRODUCTION~~

PROHIBITED

- # RÉPRODUCTION

PROHIBITED

g. Use of already tested assets (e.g.,

d. Stand-by list of subscribers who can

PROHIBITED

pass as foreigners.

- i. Pretext: Nutshell/D. reveal; this establishes, Rome
 j. No discussions in stations. k. No "team" until ready to go, if at all
 4. Blackmail:

a. No American citizens or residents or people who ever obtained U.S. visas.

b. No chain of command, person to person; single ops.

c. No meetings on home territory.

d. Exclude organization ^{1-2, Sicilians} criminals, those w/ record of arrests, those w/ instability of purpose as criminals.

e. Hoffer mislead - selection.

5. Cover: planning should include provision for

abolishing house or beds in case of blow.

6. Testing of nominees essential: re following, discretion, security, blackmail.

7. Former resistance personnel a possibility.

8. Use nobody who has never dealt w/ criminals; otherwise will not be aware of pitfalls or consider factors such as freedom to travel, wanted lists, etc.

→ 9. Should have plan 201 in R1 to backstop this, & document therein forged & backdated. Should look like a CF file.

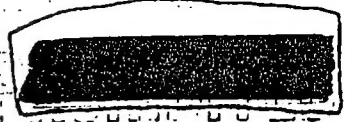
10. Possible use of ^{staff for the action}

11. Silverthorne.

Keeping of files.

4-CE 210 11-11-11

Legal, operational + ethical → morale problems.



- 1) Maximum security + ^{higher not secure enough.} within Harbor only (e.g., how much does Sirogusa now know?). Limitation on number code clerks for enciphering + deciphering. Use of Loric objective.
- 2) One focal point for search, control, tracing, case officer + PA selection. Complete DDP authority in this focal point mandatory. Oversee one-man control base with own (non-fiction) commos.
- 3) Every operation to be rigidly case-officered; no silk-shirt PA's.

REPRODUCTION

PROHIBITED

Non-attributability:

- 4) No American citizens or American residents for direct action; possibly for approach to foreign elements. No criminal who tainted by use by another American agency. Use of case officers who can pass as foreigners - and limited official reference.

- 5) No chain of connections permitting blackmail.

- 6) Don't meet any selectee in home territory.

- 7) Avoid discussion w/ foreign officials until all possibility of search through private citizens (or officers) has been examined.

REPRODUCTION

PROHIBITED

- 8) Planning should include provision for blaming Soviets (or Czechs) in case of blow: is it above essential.

- 9) Exclude organization criminals, those with record of arrests, those who have engaged in several types of crime.

000000



REPRODUCTION
PROHIBITED

10) Corsicans recommended. Sicilians could lead to Mafia.

11) Former resistance personnel offer possibilities. (ALS archives)

12) Period of testing, surveillance, etc. for each selected.

13) ~~Skills~~ ^{Skills} ~~which personnel involved should have some CE~~
experience.

14) Silvestroni & stable in Paris.

15) What are limits on team or individuals who selected? No "team" until ready to go.

16) ~~For~~ Danger of standbys.

REPRODUCTION
PROHIBITED

[REDACTED]

REPRODUCTION

PROHIBITED

000000

000000

6. No other equipment
7. No projects or papers except per cover.
8. Principal Agent - ~~_____~~ ?
 AF - Project Chart LCH -
 Model 1500 - from RB -
 Mark spot again. Help at
 project - ~~_____~~
9. Disposed
10. Targets who make -
 must know before
 we can spot -
11. Case officiating
12. Cover file - create & from
 RIS or old id. - non-Sov
13. No changes of RIS counter
 action & monitor if they
 are alarmed -
 Fd I list - Remember

REPRODUCTION

PROHIBITED

000315

Project ZRRIFLE

PROHIBITED

REPRODUCTION

PROHIBITED

1. Identification: The purpose of Project ZRRIFLE is to spot, develop, and ~~use~~ ^{manage} agent assets for [Division D] ~~for~~ operations. Agents will be spotted in several areas, including the United States, but ~~will~~ ^{will not} ~~not~~ for operational security reasons will probably not be used in their countries of residence. Present developmental activity is being conducted in the WE and EE areas, but it is anticipated that this will be extended to other Division areas. The project will be operated against third-country installations and personnel.

left in

left in

2. Objective: The objective of this project is the procurement of ~~of~~ ^{and} code and cipher materials ^{and information concerning such material} in accordance with requirements derived on the Classification Service, primarily by the [National Security Agency] since these requirements are subject to frequent revision, no listing of targets would be valid for the duration of the project. Specific operations will be mounted on the basis of need and opportunity. The project will be conducted by [Division D] with assistance from area divisions and stations as ~~background~~ ^{needed}.

left in

REPRODUCTION

PROHIBITED

left in

3. Background: In response to the increasing requirements for the operational procurement of [foreign code and cipher materials, Division D] in 1960 began the spotting of agent assets as a developmental activity. During the course

SECRET

DO 02638

PROHIBITED

left in

period requirements from [NSA] became more refined and in many respects more sensitive. Because most stations are not equipped to conduct this type of operation and because of the desirability of completely centralized control over this entire effort, it was determined that [Division D], which is in closest touch with NSA on procurement requirements, could best conduct the activity. The ~~first~~ spotting activity has now advanced far enough to justify removing from the [OOA] category.

left in

left in

REPRODUCTION

PROHIBITED

4. Operational assets:

(1) Personnel: ~~Q~~ JWIN is under written contract as a principal agent, with the primary task of spotting agent candidates. [Q Jwin was first contacted in [1958 (through the Chief of the Luxembourg²⁴ I. S.) by [the Chief of Station, Luxembourg] in connection with an illegal narcotics operation into the United States] for a period of a year and a half. She was contacted ~~in~~ ~~is~~

left in

specifically by [CS, Luxembourg], in behalf of the Bureau of Narcotics. Files of this Bureau reflect an excellent performance by Q Jwin. On ~~September~~ ^{October} 1960,

REPRODUCTION

PROHIBITED

SECRET

REPRODUCTION
PROHIBITED

DENIED

Q *firm annual salary* \$ 7,200
 Travel + ops expenses for
 Q *firm + other agents & agent candidates*: 2,000

Fees for services by and
 standby of agents and
 agent candidates: 2,000

Travel of staff employees &
 engaged in Zorife activity: 2,500

Hire of safehouses, automobiles
 and other operational expenses: 1,000
 \$ 14,700

Pay for agents on completion of jobs?

REPRODUCTION
PROHIBITED

SECRET

PROHIBITED

1) Legal, ethical → moral, operational problems; political: non-attachability.

2) Our own experience (Bangkok) (+ effect on DDP) and experience w/ KGB (Coverup, Banders group, Rhodulov) → require most professional, proven operationally competent, ruthless, stable, CE-experienced ops officers (few available), able to conduct patient search + w/ go to pull back if instinct or knowledge tells him he should, ^{high level of operational security.} Assessments

REPRODUCTION

3) Maximum security:

PROHIBITED

a. Kubark only (e.g., what does lingua now know?); no approach to other Dept. agencies

b. Within Kubark, one focal point for control, search, training, case officering, etc. - DDP authority in this focal point mandatory. DCI officially chosen?

c. Max. security cable common for innocuous cables only; no restrictions on travel; possibility of one-man overseas (Europe) control base with own (non-station) common word of mouth + no briefings ^{no briefings} _(not for search)

d. No PH's or intermediaries; rigid case-officer from start to finish.

e. No approach to officials of foreign govt. REPRODUCTION

f. No PROHIBITED agent who

ever reported for a U.S. Govt. agency. Training by opposition not needed.

g. Use of already tested assets (e.g., [Masked] in the search.

h. Short list of backdoors who can

DENIED

SECRET

PROHIBITED

pass as foreigners.

- i. Pretent: Not to be / secret; this establishes, Rome.
 j. No discussions in stations. k. No "team" until ready to go, if at all

4. Blackmail:

a. No American citizens or residents or people who ever obtained U.S. visa.

b. No chain of command, person to person; singleton ops.

c. No meetings on home territory.

d. Exclude organization ^{i.e., Sicilians} criminals, those w/ record of arrests, those w/ mutability of purpose as criminals.

e. Staffer misused - selection.

5. Cover: planning should include provision for

blaming loss or leaks in case of blow.

6. Testing of nominees essential: re following: discretion, security, blackmail.

7. Former resistance personnel a possibility.

8. Use nobody who has never dealt w/ criminals; otherwise will not be aware of pitfalls or consider factors such as freedom to travel, wanted lists, etc.

9. Should have plan 201 in kit to backstop this, all documents therein forged & backdated. Should look like a CF file.

10. Possible use of test for intention.

11. Silverthorne.

Keeping of files.

SECRET

Legal, operational + ethical → morale problems.

RESTRICTED

Kubark
left in.

1) Maximum ^{high not secure enough} security + within ^{CIA} [Kubark] only (e.g., how much does Siraquea now know?). Limitation on number code

clocks for enciphering + deciphering. Use of ^{cryptonym} [Lamelle] objective

2) One focal point for research, control, tracing, case officer + PA selection. Complete DDP authority in this focal point mandatory. Oversee one-man control base with own (non-fiction) comm.

3) Every operation to be rigidly case-officered; no side-chart PA's.

REPRODUCTION

PROHIBITED

Non-structurality:
4) No American citizens or American residents for direct action; possibly for approach to foreign elements. No criminal who tainted by use by another American agency. Use of case officers who can pass as foreigners - and limited official reference.

5) No chain of connections permitting blackmail.

6) Don't meet any selectee in home territory.

7) Avoid discussion w/ foreign officials until all possibilities of search through private citizens (or officers) has been examined.

REPRODUCTION

PROHIBITED

8) Planning should include provision for blaming Soviets (or Arabs) in case of blow. i.e. 4 above essential.

9) Exclude organization criminals, those with record of arrests, those who have engaged in several types of crime.

000000

SECRET

SECRET

10) Corsicans recommended. Sicilians could lead to Mafia.

11) Former resistance personnel offer possibilities. (CIS archives.)

12) Period of testing, surveillance, etc. for each selectee.

13) ~~all~~ ^{Kubark} ~~personnel~~ ^{personnel} ~~should have some CF~~ ^{experience.}

14) Silverthorne & stable in Paris.

15) What are limits on team or individuals ~~select~~ selected? No "team" until ready to go.

16) ~~For~~ Danger of standbys.

Kubark
left in

REPRODUCTION
PROHIBITED

REPRODUCTION
PROHIBITED

SECRET

SECRET

9 of 13

ad - 25/1 - ~~the~~ ~~magic button~~ ~~SECRETED~~
"The Magic Button" ~~SECRETED~~
"for a living" - ~~SECRETED~~

Cartoon - Bankruptcy - No Star
eyes - Jim A.* / Contradict
not a TSD problem from U.S.

REPRODUCTION

Apply brakes - ~~SECRETED~~ * left in

Last report beyond last report &
a confession of weakness.

- El Benefactor - assumptions -
Example 3 "wrong"

main body of [Sic] job. ~~SECRETED~~
Elut R & D - Memo.

Translating machines" - H.E.
basic sound project -
phenomena - (4 units CB)

Comment - Fear

Anathema - ~~SECRETED~~

6/1 - AS - Farfan ~~SECRETED~~
No file Review -

1. Select proper open to run -
2. Place a corner [May] 2

3. Security Rules ~~SECRETED~~ B-WITH-AS-3

4. Trust lives [Sic] - Review

5. Last Report - Brakes - ~~SECRETED~~ - 20-10-11

- [6. no other agencies]
7. no projects or papers except per cones. **PROHIBITED**
8. Principal Agent - ~~of~~ [Market] -
 AF - Project Chart LCH -
 label 1500 - from NB -
 mark spot again. Call of
 project - **REPRODUCTION**
9. Disposal **PROHIBITED**
10. Targets who know -
 must know before
 we can spot -
11. Case officering
12. Cover file - create & provide
 RIS or alt. it. - non-sav
13. has dangers of RIS counter
 action & monitor if they
 are blamed -
 Fd I list - Remember

REPRODUCTION
PROHIBITED

SECRET

0003315

Project ZRRIFLE

PROHIBITED

REPRODUCTION
PROHIBITED

1. Identification: The purpose of Project ZRRIFLE is to spot, develop, and ~~use~~ ^{manage} agent assets for Division ~~for~~ operations. Agents will be spotted in several areas, including the United States, but ~~not~~ ^{not} ~~just~~ for operational security reasons will probably not be used in their countries of residence. Present developmental activity is being conducted in the WE and EE areas, but it is anticipated that this will be extended to other Division areas. The project will be operated against third country intelligence and personnel.

2. Objectives: The objective of this project is the procurement of ~~the~~ code and cipher materials, ^{and information concerning each one} in accordance with requirements levied on the clandestine service, primarily the National Security Agency. Since these requirements are subject to frequent revision, no listing of targets can be valid for the duration of the project. Specific operations will be mounted on the basis of need and opportunity. The project will be conducted by Division D with assistance from area divisions and stations ~~as background~~ needed.

REPRODUCTION

PROHIBITED

3. Background: In response to the increasing requirements for the operational procurement of foreign code and cipher materials, Division D in 1960 began the spotting of agent assets as a developmental activity. During the

SECRET

DO 02638

PAGE

3

OF

NO.

PROHIBITED

REPRODUCTION PROHIBITED

Q *fixed annual salary* \$ 7,200
Travel + ops expenses for
Q *fixed + other agents + agent candidates*: 2,000
Fees for services by and
standby of agents and
agent candidates: 2,000
Travel of staff employees
engaged in profile activity: 2,500
Rise of safehouses, automobiles
and other operational expenses: 1,000
\$ 14,700

Pay for agents on completion of jobs?

REPRODUCTION PROHIBITED

SECRET

PROHIBITED

1) Legal, ethical \rightarrow morale, operational problems; political: non-attributability.

2) Our own experience (Bangkok) (+ effect on DDP) and experience w/ KGB (Coverup, Bandera group, Kholodilov) \rightarrow require most professional, proven operationally competent, ruthless, stable, CE-experienced ops officers (few available), able to conduct patient search + adjust to pull back if instinct or knowledge tells him he should, ^{with minimum high regard for operational security} assessments.

REPRODUCTION

3) Maximum security:

PROHIBITED

a. Khabark only (e.g., what does *discrepancy* mean here?); no approach to other Soviet agencies

b. Within Khabark, one focal point for control, search, training, case officering, etc. - DDP authority in this focal point mandatory. DCI officially advised?

c. Max. security cable comes for insurance cables only; no restrictions on travel; possibility of one-man overseas (Europe) control base with own (non-Soviet) common word of mouth + no backchannel no trips

d. No PH's, ^(except for search) or intermediaries; rigid case-officer from start to finish.

e. No approach to officials of foreign govt. REPRODUCTION

f. No PROHIBITED use of any agent who ever recruited for a Soviet agency. Training by opposition not needed.

g. Use of already tested agents (e.g., Marshall) in the search.

h. Stand-by, list of backers who can

SECRET

PAGE

6

of

43

PROHIBITED

pass as foreigners.

- i. Pretext: Hatched/D. search; this establishes, Rome
- j. No discussions in stations. h. No "team" until ready to go, if at all
- 4. Blackmail:

a. No American citizens or residents or people who was obtained U.S. visa.

b. No chain of command, person to person; singleton ops.

c. No meetings on ~~candidate's~~ home territory.

d. Exclude organization ^{S.S., Sicilians} criminals, those w/ record of arrests, those w/ instability of purpose as criminals.

e. Staffs mixed - selection.

5. Cover: planning should include provision for planning focus or backs in case of blow.

6. Testing of nominees essential: re following directives, security, blackmail.

7. Former resistance personnel a possibility.

8. Use nobody who has never dealt w/ criminals; otherwise will not be aware of pitfalls or consider factors such as freedom to travel, wanted lists, etc.

→ 9. Should have plan 201 in R1 to backstop this, all documents therein forged & backdated. Should look like a CE file.

10. Possible use of ~~staff for the action~~

11. Silverthorne.

Keeping of files.

SECRET

Legal, operational + ethical → morale problems.

~~RESTRICTED~~

→ highly not secure enough.

1) Maximum security + within Kuba only (e.g., how much does Givagusa now know?). Limitation on number code

clothes for enciphering + deciphering. Guide of Tarnide objectives

2) One focal point for search, control, tracing, case-officer + PA selection. Complete DDP authority in this focal point microstation. Oversee one-man control base with own (non-fiction) commo.

3) Every operation to be rigidly case-officered; no side-show PA's.

REPRODUCTION

Non-attributability:

4) No American citizens or American residents for direct action; possibly for approach to foreign elements. No criminal who tainted by use by another American agency. Use of case officers who can pass as foreigners - and limited official reference.

PROHIBITED

5) No chain of connections permitting blackmail.

6) Don't need any selectee in home territory.

7) Avoid discussion of foreign officials until all possibility of search through private citizens (or officers) has been examined.

REPRODUCTION

PROHIBITED

8) Planning should include provision for blaming blunts (or backs) in case of blow. 4 above essential.

9) Exclude organization criminals, those with record of arrests, those who have engaged in several types of crime.

SECRET

000000

PROHIBITED

10) Corsicans recommended. Sicilians could lead to Mafia.

11) Former resistance personnel offer penetration (RIS archives)

12) Period of testing, surveillance, etc. for each selector.

13) ~~All~~ ^{all} Cuban personnel ~~should have some CF~~ experience.

14) Silhouette & stable in Paris.

15) What are limits on team or individuals sent selected? No "team" until ready to go.

16) ~~No~~ Danger of standbys.

REPRODUCTION

PROHIBITED

REPRODUCTION
PROHIBITED

SECRET

000000

Sid 1 - 25/1 - yes (the) ~~SECRET~~
"The Magic Button" ~~SECRET~~
Parcotics Büro ~~SECRET~~

"for a living" - RIS 201 cover
Curtain - Bankruptcy - No Star
eyes - Jim A. / Contradict
Not a TSD problem ~~REPRODUCTION~~
Apply brakes ~~PROHIBITED~~

Last report beyond last report &
a confession of weakness. -
El Benefactor - assumptions -
~~Example 3 "wrong~~

mainwork of Sid's job. ~~SECRET~~
Elut R & D - Memo. ~~SECRET~~

Translating machines" - RLE
basic bounds project -
phenons - (1 with CB)

Commit - Gear

Anesthesia - ~~REPRODUCTION~~

6/1 - AS - Far from ~~SECRET~~
no file Review - ~~PROHIBITED~~
never mention word assassination

1. Select proper open to run -
2. Place a corner May 2
3. Security Rules ~~SECRET~~ B-WITH-AS-3
4. 4th lives Sid - Review.
5. Last Report - Brakes - ~~SECRET~~ 6-11-68

6. No other agencies
7. No projects or papers except per cover. **PROHIBITED**
8. Principal Agent - ~~W~~ (Mankel)?
AF - Project Draft LCH -
Ticket 1500 - from HB -
Mask spot again. Call at
project - **REPRODUCTION**
9. Disposal **PROHIBITED**
10. Targets who know -
Must know before
we can spot -
11. Case officering
12. Cover file - Create & from
RIS or old file - non ser
13. Has changes of RIS counter
action & monitor if they
are learned -
FBI list - Remember

REPRODUCTION
PROHIBITED

SECRET

0003315